Report for: Standards Committee 8 March 2018

Title: Update on the Work Programme - Procedure Rules, Member-

Officer Protocol and Members' Allowances

Report

authorised by: Bernie Ryan, Assistant Director Corporate Governance and

Monitoring Officer

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Ward(s) affected: N/A

Report for Key/

Non Key Decision: Non-Key

#### 1. Describe the issue under consideration

1.1 Following the Committee's work on the Members' Allowances Scheme and the Member-Officer Protocol, and the presentation to all Members on the work, to formally agree that the attached documents be recommended to Full Council for agreement.

## 2. Cabinet Member Introduction

N/A.

#### 3. Recommendations

- 3.1 The Committee is asked:
  - A. To recommend the Members' Allowances Scheme at Appendix A to Full Council.
  - B. To recommend the Member-Officer Protocol at Appendix C to Full Council.
  - C. To agree and recommend to Full Council the recommendation that the Council's progress on reducing carbon emissions be considered by the Full Council each year.

#### 4. Reasons for decision

- 4.1 The Council has a legal duty under the Local Authorities (Members Allowances) (England) Regulations 2003 to adopt a Members' Allowances Scheme before the end of each year to cover the following year. The Council can amend a scheme any time during the year but can only revoke a scheme with effect from the beginning of the year. The scheme must make provision for basic allowances and, if they are to be paid, special responsibility, dependents' carers, travelling and subsistence and co-optees' allowances.
- 4.2 As set out in previous reports to the Standards Committee (of July, September and November), the Council's existing Protocol on Member-Officer relations required significant amendment to be fit for purpose and regularly referred to.

The Committee has overseen the preparation of a refreshed protocol to ensure relations between Members and Officers are under-pinned by an helpful guide.

4.3 It has become custom and practice for the Council to consider annually its progress toward reducing carbon emissions. Inclusion of this in the Constitution would ensure that the practice continues into the future.

## 5. Alternative options considered

- 5.1 No alternative options were considered as there is a duty to adopt a Members' allowances scheme annually.
- 5.2 The existing protocol could have been retained, but as it is not well-updated and is over-long and poorly used, that would not be a helpful alternative.
- 5.3 The requirement to consider the progress on carbon reduction could not be included in the Constitution and instead depend on the commitment of Members at the time. This could damage confidence in the Council's commitment to carbon reduction, if it is seen that not reporting on the progress reflects a lack of progress.

## 6. Background information

#### Allowances Review

- 6.1 The Committee has considered the Members' Allowances review at each of its meetings since the review was announced to Council in March 2017. Those papers set out the rationale for the Committee's views, in particular the report to the February Committee. This report asks Standards Committee to consider the scheme proposed for 2018-19 and recommend it for approval by full Council, in accordance with Article 14.03 of the Council's Constitution. The changes to the Scheme for 2018-19 are shown in italics and underlined.
- 6.2 Before it can adopt a Members Allowances Scheme the Council has a duty to consider the recommendations of an Independent Remuneration Panel in relation to the payment of Members Allowances.
- 6.3 The Local Authorities (Members Allowances) (England) Regulations 2003 allow London Boroughs to use an independent remuneration panel set up for the purpose of making recommendations across London. London Councils set up a panel for this purpose in 2001 and its most recent report was published in June 2014 and is attached as Appendix B. Although the IRP makes recommendations, it is for each individual council to decide the level of remuneration and for which roles. The 2018 recommendations have been considered in the preparation of the proposals at Appendix A, and were considered by the Committee in its previous discussions on this matter.
- 6.4 Following the Committee's agreement in February on the outline propositions, the proposals were presented to all members at a briefing on 28 February. Around a third of Members were in attendance, and the proposals were welcomed as a way of remedying some historic inconsistencies with the Allowances Scheme.

#### Member-Officer Protocol

- 6.5 The Committee considered a full draft of the protocol at its November meeting, and the draft at appendix C reflects the Committee's comments, as well as those of the Senior Leadership Team of the Council's officers.
- 6.6 This draft protocol was also presented to Members at the briefing on 28 February, and Members welcomed the proposals, and had some additional suggestions for inclusion. The Chair invited any Member to make suggestions to her in advance of the meeting, where they could be tabled for consideration prior to agreement of a draft to be presented to Full Council on 19 March.

## Carbon Reduction Update

- 6.7 At the February meeting of the Committee, the Chair mentioned that she had received a request that the annual update to Members on progress to reducing Carbon Emissions, normally taken at the Autumn Council meeting, be included in the Constitution. It has not been requested that this comprise part of the Council's Policy Framework, but rather as a routine item for the Council's consideration.
- 6.8 This request could be accommodated by updating the Council's Procedure Rules, to the effect of including the Carbon Reduction report as issue for the Council to consider on an annual basis. This would be achieved with the following insertion of a new paragraph xiv under paragraph 3, Ordinary Council Meetings, of Part 4 Section A Council Procedure Rules:

#### 3. ORDINARY MEETINGS

- 3.1 Ordinary meetings of the Council will take place in accordance with the calendar of meetings. Ordinary meetings will:
- (i) Elect a person to preside if the Mayor is not present
- (ii) Receive apologies for absence
- (iii) Deal with any business required by statute to be considered before any other business
- (iv) Receive any declarations of interest from members;
- (v) Approve the minutes of the previous meeting and any outstanding from previous meetings;
- (vi) Hold a Haringey Debate, on the agreed theme for that meeting. The form of the debate may include holding the debate as an Open Session under paragraph 30. Arrangements for how the debate will function are outlined in the full Council Protocol:
- (vii) Receive any announcements from the Mayor, the Leader, members of the Cabinet, the Head of Paid Service or the Monitoring Officer;
- (viii) To make appointments to Council committees and outside bodies;
- (ix) Hear deputations and receive petitions accepted under rules 11 & 12;

- (x) Receive questions from and provide answers to the public on matters notified under Rule 8;
- (xi) Provide answers to written questions from Members. Receive oral questions from Members, and provide oral answers;
- (xii) Deal with any business held over from the previous Council meeting;
- (xiii) Receive reports from the Cabinet and the Council's Committees when a decision or resolution of Council is required, and receive questions and answers at the meeting on any of those reports;
- (xiv) Receive an annual update from the relevant Cabinet Member on the progress toward reducing carbon emissions in the borough;

(xiv xv) Receive reports about and receive questions and answers on the business of joint arrangements and external organisations;

(xvi) Consider motions; and

(xvii) Consider any other business specified in the summons to the meeting, including consideration of proposals from the Cabinet in relation to the Council's budget and policy framework and reports of the Scrutiny Committee for debate.

#### 7. Contribution to strategic outcomes

Members of the Council are directly responsible for the setting and oversight of all strategic priorities.

# 8. Statutory Officers comments (Chief Finance Officer (including procurement), Assistant Director of Corporate Governance, Equalities)

#### **Finance and Procurement**

The proposals contained in this paper are contained with the available budget.

#### Legal

Legal implications are contained within the body of this report.

## **Equality**

The decision to approve allowances to members does not have a direct impact on the equality duty of the council, other than that the scheme includes provision for payment for parent/carers allowances to facilitate the attendance or parents and carers at meetings and in relation to carrying out the general responsibilities of councillors.

#### 9. Use of Appendices

Appendix A: Draft Members' Allowances Scheme 2018-19

Appendix B: 2018 report of the Independent Panel on the Remuneration of

Councillors in London

Appendix C: Member Officer Protocol

## 10. Local Government (Access to Information) Act 1985

N/A